

GUSTAV/IKE ACTION PLAN AMENDMENT 5

**DISASTER RECOVERY INITIATIVE
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
CONSOLIDATED SECURITY, DISASTER ASSISTANCE,
AND CONTINUING APPROPRIATIONS
ACT, 2009**

H.R. 2638 / Public Law 110–329

**Louisiana Recovery Authority
Louisiana Office of Community Development**

**AMENDMENT NO.5– *NON SUBSTANTIAL*
TO THE STATE OF LOUISIANA ACTION PLAN
FOR THE UTILIZATION OF CDBG FUNDS IN RESPONSE TO HURRICANES
GUSTAV AND IKE**

Submitted to HUD: April 12, 2010

Approved by HUD: May 13, 2010

**Bobby Jindal
Governor**

**Mitch Landrieu
Lieutenant Governor**

**Angele Davis
Commissioner of Administration**

**David Voelker
Chairman, LRA Board**

GUSTAV/IKE ACTION PLAN AMENDMENT 5

Amendment Number 5 (Non-Substantial) to the State of Louisiana Action Plan for Disaster Recovery – Utilizing Funding from the Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 (Public Law 110-329)

- **NON-SUBSTANTIAL CLARIFICATION ON THE FISHERIES PROGRAMS IN APA NO. 1 AND APA NO. 3 TO UPDATE PROGRAM TITLES**
- **NON-SUBSTANTIAL CLARIFICATION ON THE PILOT COMPREHENSIVE RESILIENCY PROGRAM IN APA NO.3**
- **NON-SUBSTANTIAL CLARIFICATION ON THE ECONOMIC REVITALIZATION PROGRAM IN APA NO. 3**

The State of Louisiana was awarded an initial allocation of \$438,223,344 in CDBG Disaster Recovery funding from the Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 for the purposes of disaster relief, long-term recovery, and restoration of infrastructure, housing and economic revitalization directly related to the consequences of recent 2008 hurricanes Gustav and Ike. The State submitted its Disaster Recovery Action Plan to HUD for approval on January 8, 2009. The Action Plan submitted to HUD provided the framework for distribution of the initial \$438,223,344 of funding under the Act.

HUD approved \$309,791,652 of the Action Plan on March 19, 2009 and requested a clarifying Amendment be submitted for the remainder. The state submitted Action Plan Amendment Number One on May 18, 2009. HUD approved Action Plan Amendment Number One, which further details the distribution of funds and eligible program activities for affordable housing, fisheries, agriculture, coastal restoration, and administration, on July 24, 2009.

HUD issued notice of a second allocation for grant funds for CDBG disaster recovery of \$620,467,205 to Louisiana, as published in the Federal Register on August 14 (FR-5336-N-01). This notice requires the State to submit an Amendment to Louisiana's initial Action Plan for Disaster Recovery to provide further details for the distribution of funds and the eligible program activities for the second allocation.

Amendment Number Two requested approval for the entire second allocation, with a majority of funds (\$408,368,165) being added to existing program areas and the remainder allocated to statewide 'unmet needs.' Amendment Number Three detailed the new programs areas to be funded with \$112,099,040 of the funds to respond to statewide unmet needs and was approved on December 30, 2009 in the amount of \$90,000,000. Action Plan Amendment Number Four detailed how the state intends to dedicate the remaining \$100,000,000 balance of 'unmet needs' funds and will be submitted to HUD for approval in April 2010, once it has received full legislative approval.

This Action Plan Amendment Number Five provides *non-substantial* clarifications on the fishery recovery program language in Action Plan Amendment Number One and Number Three; on the Pilot Comprehensive Resiliency Program approved in Action Plan Amendment Number Three; and, on the Economic Revitalization Program in Action Plan Amendment Number Three.

This Amendment may be obtained via the Internet at:

<http://doa.louisiana.gov/cdbg/DRactionplans.htm>, or by contacting: Paul Catrou, Office of Community Development, Post Office Box 94095, Baton Rouge, Louisiana, 70804-9095.

Comments may be sent to the attention of Paul Catrou at the above address or sent via facsimile to (225) 219-9605 to the attention of Paul Catrou. Comments may also be submitted via email at ocd@la.gov or through the online form at <http://www.doa.louisiana.gov/cdbg/dractionplans.htm>.

GUSTAV/IKE ACTION PLAN AMENDMENT 5

I. INTRODUCTION

The Louisiana Recovery Authority (LRA) and the Office of Community Development’s Disaster Recovery Unit (OCD-DRU) have developed the following **Action Plan Amendment Number Five (Non-substantial)** to provide clarification to program language noted in Action Plan Amendment One and Amendment Three. This amendment is non-substantial as it does not involve a funding change.

The program details of program delivery and eligible program activities remain as originally submitted.

II. DISTRIBUTION OF FUNDS

A. National Objective: All funds will be distributed in accordance with the three national objectives: benefit of low and moderate income persons, elimination or prevention of slums and blight, or urgent need.

B. Allocations Table 1:

Overall Allocations

Summary	Initial Allocation	Second Allocation	Total Allocation	Percent
Total Allocation to LA	\$438,223,344	\$620,467,205	\$1,058,690,549	100.00%
Allocation to Parishes	\$309,791,652	\$255,749,470	\$565,541,122	53.42%
HUD Required to Affordable Rental Housing	\$46,520,525	\$72,062,147	\$118,582,672	11.20%
Fisheries	\$15,000,000	\$12,383,297	\$27,383,297	2.59%
Agriculture: Farm & Agribusiness Programs	\$30,000,000	\$29,766,594	\$59,766,594	5.65%
Coastal Restoration	\$15,000,000	\$12,383,297	\$27,383,297	2.59%
Municipal Infrastructure	\$0	\$30,000,000	\$30,000,000	2.83%
Economic Revitalization	\$0	\$40,000,000	\$40,000,000	3.78%
Fisheries Modernization	\$0	\$5,000,000	\$5,000,000	0.47%
Pilot Comprehensive Resiliency	\$0	\$10,000,000	\$10,000,000	0.94%
Nonprofit Homeowner Rehab	\$0	\$5,000,000	\$5,000,000	0.47%
Disaster Recovery State Cost-Share Reserves	\$0	\$20,000,000	\$20,000,000	1.89%
Economic Development Infrastructure	\$0	\$80,000,000	\$80,000,000	7.56%
Interoperable Communications	\$0	\$17,099,040	\$17,099,040	2.09%
Admin, Planning & Tech Assistance	\$21,911,167	\$31,023,360	\$52,934,527	5.00%

This Amendment Number Five is intended to provide details on the program areas highlighted above. The program clarifications are detailed in Section V.

GUSTAV/IKE ACTION PLAN AMENDMENT 5

III. OVERVIEW OF PROGRAM CLARIFICATIONS IN APA NUMBER 5

A. Fishery Recovery Program

Programs As Titled in Approved Action Plans (No. 1 & No. 3)	Revised Programs Titles – Clarified in APA 5	Original Source
Critical Infrastructure Recovery Program – (Mobile Ice Fleets)	<i>Removed and combined with Sustainable Coastal Communities Program</i>	APA 1
Commercial Fishing Gear Program	1. Commercial Fisherman Grant & Loan Program	APA 1
	2. Wholesale Dealer Broker Grant & Loan Program	
	3. Fishing Industry Modernization	
Sustainable Coastal Communities Program	4. Sustainable Coastal Communities Program (same)	APA 1
Recreational Fishing Access and Recovery Program	<i>Removed and combined with Sustainable Coastal Communities</i>	APA 1
Industry Competitiveness	5. Fishing Industry Technical Assistance	APA 3
Gear Compensation and Modernization	<i>Combined with Fishing Industry Modernization</i>	APA 3

The Fishery Recovery Program was detailed in APA 1 and APA 3 under the titles as listed in column one above. As the need was more fully assessed through outreach and community meetings, the state has refined the program titles into five primary programs, as noted in the center column. The descriptions contained within the APAs remain relevant and describe the parameters of the programs. No new activities are added. Three programs were merged for implementation due to overlap and duplication.

We also request a non-substantial clarification that defines the fishing industry to include “shrimpers” as eligible recipients of the various programs.

The state would also like to clarify that the Industry Competitiveness program, renamed the Fishing Industry Technical Assistance retains the same objective to produce jobs and income for the fishing industry in these communities and promote competitiveness. We would like to clarify that the description includes market growth supports and technology for expansion of product marketability.

B. Pilot Comprehensive Resiliency Program (APA 3)

Eligible Activity:	Section 105 (a) (1-26)
National Objective:	Benefit of low to moderate income, or elimination or prevention of slum and blight, or urgent need.
Activity Amount:	\$10 million

GUSTAV/IKE ACTION PLAN AMENDMENT 5

The purpose of this non-substantial amendment is to further clarify the activities to be undertaken as part of this program as outlined in the State's Gustav/Ike Action Plan Amendment Three. The state designed the Pilot Comprehensive Resiliency Program as a response to the competitive opportunity provided by HUD under the Disaster Recovery Enhancement Fund to provide comprehensive nonstructural recovery to some of our most at-risk communities. Through consultation with Louisiana communities, the State has developed the initial phase as competitive grant program. Applicants may apply for funding in the following two categories:

Category 1 - Resiliency Planning and Zoning Code Development and Implementation is open to public entities and non-profit organizations of statewide, regional, and subject matter significance.

Category 2 - Temporary Assistance for the ramp-up of Code Enforcement Staffing is open to parish and municipal governments.

Should funds remain available in this program or should additional funds be made available through the HUD Disaster Recovery Enhancement Fund, the state may undertake a second phase of this program consistent with the design of this Pilot Comprehensive Resiliency Program.

C. Economic Revitalization Program (APA 3)

Eligible Activity:	Section 105 (a) 1- 8, 10-22, 25, [Section 570.200-206]
National Objective:	Low to Moderate Income Benefit, Elimination of Slum and Blight, or Urgent Need
Activity Amount:	\$40 million

This amendment is to clarify language under the **a. Business Recovery Grant and Loan Program**. The language refinements are as follows:

1. Clarify that eligible recipients include parishes, local governments and political subdivisions.
2. Remove the ranges noted on the awards as being between \$100,000 and \$5,000,000. There will now be no specified minimum or maximum award amount in order to increase the flexibility of this program to meet the assessed needs.
3. Clarify that this program will be administered by the Office of Community Development/Disaster Recovery Unit.